## REPORT OF THE AUDIT OF THE DAVIESS COUNTY CLERK

For The Year Ended December 31, 2006



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE DAVIESS COUNTY CLERK

For The Year Ended December 31, 2006

The Auditor of Public Accounts has completed the Daviess County Clerk's audit for the year ended December 31, 2006. Based upon the audit work performed, the financial statements present fairly in all material respects, the revenues and expenditures of the County Clerk and the revenues, expenditures, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting.

### **Financial Condition:**

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and paid quarterly to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

The Daviess County Clerk had total revenues of \$18,677,086, which was a \$373,550 decrease from the prior year. Except for reimbursed expenses in the amount of \$126,123, the County Clerk paid 25% of revenues to the Daviess County Fiscal Court in the amount of \$426,140. This was a decrease of \$1,723 from the prior year. In addition, 75% operating fund expenditures increased by \$237,602.

### **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS	3
STATEMENT OF REVENUES, EXPENDITURES, AND	
FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND	
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS	5
NOTES TO THE FINANCIAL STATEMENTS	7
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND	
On COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	13



### Crit Luallen

### Auditor of Public Accounts

The Honorable Louis Reid Haire, Daviess County Judge/Executive Honorable J. Michael Libs, Daviess County Clerk Members of the Daviess County Fiscal Court

### **Independent Auditor's Report**

We have audited the accompanying statement of revenues and expenditures - regulatory basis of the County Clerk of Daviess County, Kentucky, and the statement of revenues, expenditures, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2006. These financial statements are the responsibility of the County Clerk. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk prepares the financial statements on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer for the year ended December 31, 2006, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 20, 2007, on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Louis Reid Haire, Daviess County Judge/Executive Honorable J. Michael Libs, Daviess County Clerk Members of the Daviess County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Daviess County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

November 20, 2007

## DAVIESS COUNTY J. MICHAEL LIBS, COUNTY CLERK STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS

### For The Year Ended December 31, 2006

Revenues
----------

State Fees For Services		\$ 37,845
Fiscal Court		24,032
Licenses, Fees and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 2,392,826	
Usage Tax	8,027,784	
Tangible Personal Property Tax	6,677,384	
Lien Calls and Fees	17,590	
Title Preparation, Notary, Affidavit Fees	70,793	
Other-		
Fish and Game Licenses	6,655	
Marriage Licenses	28,083	
Occupational Licenses	513	
Beer and Liquor Licenses	4,925	
Releases	50,821	
Deed Transfer Tax	366,215	
Delinquent Taxes	325,902	17,969,491
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	56,279	
Real Estate Mortgages	180,437	
Chattel Mortgages and Financing Statements	240,511	
Powers of Attorney	4,909	
All Other Recordings	64,660	
Charges for Other Services-		
Affordable Housing Fee	47,184	
Candidate Filing Fees	3,372	
Copywork	26,425	
Postage	13,067	636,844
Other:		
Miscellaneous		5,192
Interest Earned		 3,682
Total Revenues		\$ 18,677,086

### DAVIESS COUNTY J. MICHAEL LIBS, COUNTY CLERK STATEMENT OF REVENUES AND F

STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS For The Year Ended December 31,2006

(Continued)

### Expenditures

Payments to State:			
Motor Vehicle-	Φ 1.050.C41		
Licenses and Transfers	\$ 1,858,641		
Usage Tax	7,786,928		
Tangible Personal Property Tax Licenses, Taxes, and Fees-	2,161,607		
Fish and Game	6.406		
	6,406 47,184		
Affordable Housing Fund Delinquent Tax	43,713		
Legal Process Tax	72,367	\$ 11,976,846	
Legal Flocess Tax		\$ 11,970,640	
Payments to Fiscal Court:			
Tangible Personal Property Tax	775,604		
Delinquent Tax	41,779		
Deed Transfer Tax	347,904		
Occupational Licenses	336		
Beer and Liquor Licenses	4,593	1,170,216	
Payments to Other Districts			
Payments to Other Districts:	2 472 074		
Tangible Personal Property Tax Delinquent Tax	3,473,074 156,834	2 620 000	
Demiquent Tax	130,634	3,629,908	
Payments to Sheriff		14,070	
Payments to County Attorney		47,614	
Operating Expenditures:			
Other Charges-			
Miscellaneous	214		
Refunds	3,102		
Returned Checks	2,042	5,358	
Total Allowable Expenditures			\$ 16,844,012
Total Tillow doll Expenditures			Ψ 10,011,012
Net Revenues			1,833,074
Payments to State Treasurer:			
75% Operating Fund		1,406,934	
25% County Fund		426,140	1,833,074
Balance Due at Completion of Audit			\$ 0

# DAVIESS COUNTY J. MICHAEL LIBS COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

### For The Year Ended December 31, 2006

	75% Operating Fund		perating County		Totals	
Fund Balance - January 1, 2006	\$	263,869	\$		\$	263,869
Revenues						
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)		1,406,934		426,140		1,406,934 426,140
Total Funds Available		1,670,803		426,140		2,096,943
<u>Expenditures</u>						
Daviess County Fiscal Court		114,168		426,140		540,308
Personnel Services-						
Official's Statutory Maximum		94,106				94,106
County Clerk's Expense Allowance		3,600				3,600
Deputies' Salaries		927,162				927,162
Official's Training Incentive Pay		3,263				3,263
Employee Benefits-						
Employer's Share Social Security		74,450				74,450
Employer's Share Retirement		121,663				121,663
Employer's Paid Health Insurance		176,867				176,867
Unemployment Insurance		2,107				2,107
Contracted Services-						
Liability Insurance		16,850				16,850
Equipment Maintenance		4,448				4,448
Printing and Binding		8,680				8,680
Materials and Supplies-						
Recording Books and Supplies		9,842				9,842
Office Supplies		12,627				12,627
Imaging and Indexing Records		18,974				18,974

DAVIESS COUNTY
J. MICHAEL LIBS, COUNTY CLERK
STATEMENT OF REVENUES, EXPENDITURES, AND
FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
For The Year Ended December 31, 2006
(Continued)

	75%		25%			
	Operating		County			
		Fund	Fund		Totals	
Expenditures (Continued)						
Other Charges-						
Dues	\$	2,850	\$		\$	2,850
Travel		19,754				19,754
Equipment Rental		11,096				11,096
Parking		9,360				9,360
Conventions and Conferences		3,720				3,720
Telephone		5,680				5,680
Postage		2,429				2,429
Miscellaneous		13,122				13,122
Capital Outlay-						
Office Equipment		13,984				13,984
Total Expenditures		1,670,803		426,140		2,096,943
Fund Balance - December 31, 2006	\$	0	\$	0	\$	0

### DAVIESS COUNTY NOTES TO THE FINANCIAL STATEMENTS

December 31, 2006

### Note 1. Summary of Significant Accounting Policies

### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the County Clerk as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31:

- Interest receivable
- Collection on accounts due from others for 2006 services
- Reimbursements for 2006 activities
- Payments due other governmental entities for December tax and fee collections
- Payroll expenditures incurred but not paid
- Payments due vendors for goods or services provided in 2006

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

DAVIESS COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2006 (Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 10.98 percent for the first six months and 13.19 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

### Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

DAVIESS COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2006 (Continued)

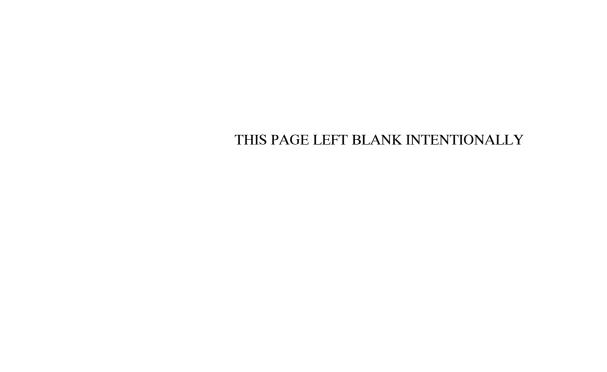
Note 3. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2006, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 4. Grant

The County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in 2005. The unexpended grant balances as of December 31, 2005 was \$18,926. During 2006, the account earned interest in the amount of \$104. No funds were expended during the year. The unexpended grant balance was \$19,030 as of December 31, 2006.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Louis Reid Haire, Daviess County Judge/Executive Honorable J. Michael Libs, Daviess County Clerk Members of the Daviess County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements - regulatory basis of the Daviess County Clerk for the year ended December 31, 2006, and have issued our report thereon dated November 20, 2007. The County Clerk's financial statements are prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Daviess County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Daviess County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the regulatory basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Daviess County Clerk's financial statements as of December 31, 2006, are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Daviess County Fiscal Court, and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

November 20, 2007